3.214 Solar Energy Systems

Solar Energy Systems

1. Definitions

Solar Energy System (SES) means a device, including its components and subsystems, that collects solar energy for electricity generation, consumption, or transmission, or for thermal applications. SESs are in turn divided into three types depending on how the system is incorporated into the existing land use:

Integrated Solar Energy System means a SES where the solar materials are incorporated into the building materials, such that the building and solar system are reasonably indistinguishable, or where the solar materials are used in place of traditional building components, such that the SES is structurally an integral part of the house, building, or other structure. An Integrated SES may be incorporated into, among other things, a building facade, skylight, shingles, canopy, light, or parking meter.

Rooftop Solar Energy System means an SES that is structurally mounted to the roof of a house, building, or other structure and does not qualify as an Integrated SES.

Ground Mounted Solar Energy System means a SES that is structurally mounted to the ground and does not qualify as an Integrated SES. Ground Mounted SESs are subcategorized as follows:

• Small Scale Ground Mounted Energy System (Small Scale SES) which is a Ground Mounted SES with a Footprint of less than 2,500 square feet.
• Intermediate Scale Ground Mounted Energy System (Intermediate Scale SES) which is a Ground Mounted SES with a Footprint of between 2,501 square feet and ten (10) acres.
• Large Scale Ground Mounted Solar Energy System (Large Scale SES) means a Ground Mounted SES with a Footprint of more than ten (10) acres.

Exempt Solar Energy System (Exempt SES) means a SES that is a facility of a municipally owned electric system or public utility regulated by the Kentucky Public Service Commission or Federal Energy Regulatory Commission, which is exempt from planning and zoning requirements under KRS 100.324.

Farmland of Statewide Importance means a map unit identified by the Natural Resources Conservation Service as including soils that nearly meet the requirements for prime farmland and that economically produce high yields of crops when treated and managed according to acceptable farming methods.

SES Footprint is calculated by drawing a perimeter around the outermost SES panels and any equipment necessary for the equipment to function, such as transformers and inverters. The footprint does not include perimeter fencing or visual buffers, nor transmission lines or portions
thereof that are required to connect the SES to a utility or customer outside the SES perimeter. **Prime Farmland** means a map unit identified by the Natural Resources Conservation Service of the United States Department of Agriculture as having the best combination of physical and chemical characteristics for producing food, feed, forage, fiber, and oilseed crops and is available for these uses. **Siting Board Regulated SES** means a SES that constitutes a “merchant electric siting facility” under KRS 278.700(2), the construction and siting of which is subject to review and approval of the Kentucky State Board on Electric Generation and Transmission Siting. A merchant electric siting facility is an electricity generating facility or facilities that, together with all associated structures and facilities are capable of operating at an aggregate capacity of ten megawatts (10 MW) or more and sell the electricity produced in the wholesale market, at rates and charges not regulated by the Kentucky Public Service Commission.

2. Applicability

(a) This ordinance applies to the siting, construction, installation, and decommissioning of any new SES within the jurisdiction of **Jessamine County/City of Wilmore** after the effective date of this ordinance.

(b) An SES in operation, or which has begun physical construction prior to adoption of this ordinance, shall be considered to have legal nonconforming status in accordance with KRS 100.253.

(c) The following are not subject to this ordinance:

1. Modification to an existing SES that alone or in combination increases the total SES Footprint by no more than 5% of the original Footprint.

2. Routine maintenance and repair, including replacement of solar panels, not increasing the SES Footprint.

(d) Any Exempt SES shall provide the Planning Commission, Board of Adjustment or other authority having jurisdiction, and Fiscal Court with information concerning service facilities which have been located on and relocated on private property in accordance with KRS 100.324(3).

(e) An SES shall comply with all applicable federal, state, and local laws, regulations, and permitting and other requirements, and applicable building, fire, electrical, and plumbing codes.


(a) Solar Access. Consistent with KRS 381.200(2), a property owner may obtain a solar easement from another property owner for the purpose of ensuring adequate exposure to sunlight for an Integrated or Rooftop SES. Such easement shall be recorded.

(b) Tree Removal. The removal of trees or natural vegetation for an Integrated or Rooftop SES shall be limited to the extent practicable and shall comply with all the requirements
of the Jessamine County/City of Wilmore zoning code regarding tree removal, and any applicable state or federal requirements.

(c) Height Restrictions. A rooftop SES shall conform to any height restrictions for roof mounted mechanical devices or equipment for the applicable zoning district and may exceed the maximum permitted height for the structure type by no more than five (5) feet. A rooftop SES shall be positioned on the roof so as not to extend above or beyond the edge of any ridge, hip, valley, or eave, provided that where it is mounted on a sloped roof, the SES shall not vertically exceed the highest point of the roof to which it is attached by more than five (5) feet.

(d) Lighting. Integrated and Rooftop SESs shall not be illuminated and shall be designed and installed to prevent off-site glare.

(e) Historic Preservation. Where an integrated or rooftop SES is proposed to be installed on a property located within an historic district or which is listed on or eligible for listing on the National Register of Historic Places, the proposed installation shall be coordinated with any review required by the zoning ordinance for exterior renovations or additions to such structures.

4. General Requirements Applicable to Ground Mounted SESs

(a) Solar Access. Consistent with KRS 381.200(2), a property owner may obtain a solar easement from another property owner for the purpose of ensuring adequate exposure to sunlight for a Ground Mounted SES. Such easement shall be recorded.

(b) Tree Removal. The removal of trees or natural vegetation for a Ground Mounted SES shall comply with all the requirements of the Jessamine County/City of Wilmore zoning code regarding tree removal and mitigation, and any applicable state or federal requirements.

(c) Lighting. Lighting of a Ground Mounted SES shall be limited to the minimum necessary for safe operation, and shall be directed downward, incorporate full cut-off features, and incorporate motion sensors where feasible. Lighting shall be designed to avoid light trespass. Nothing in this Ordinance is intended to preclude installation of lighting required by the Federal Aviation Administration.

(d) Height Requirements for Ground Mounted SES. A Ground Mounted SES shall not exceed twenty (20) feet in height as measured from the highest natural grade below each solar panel without approval by the Board of Adjustment or other authority having jurisdiction. The height restriction excludes utility poles, storage batteries, substation structures, and antennas constructed for the project. A Ground Mounted SES may exceed twenty (20) feet in height upon a finding that the SES would be more productive, use less land, or provide other environmental, economic, or other benefits if the height limitation is increased.

(e) Siting Restrictions for Ground Mounted SES
1. Solar equipment must comply with the setbacks for the zone in which it is placed.

2. An Intermediate or Large-Scale Ground Mounted SES, measured from the closer of the outer edge of the nearest panel or perimeter fencing, shall be located no closer than 150 feet from a residence located on a property other than that on which the Ground Mounted SES is to be installed.

3. Setbacks are not required where the property line is shared by two or more participating landowners.

4. Setback requirements may be reduced by 25% where effective existing or proposed visual screening is determined to exist by the Board of Adjustment or other authority having jurisdiction.

5. Setback requirements may be expanded by a Board of Adjustment or other authority having jurisdiction, as a condition of approval of a Conditional Use Permit, where deemed necessary to assure effective screening.

(f) Screening. Ground Mounted SESs shall be effectively screened from properties zoned for residential use other than that on which the SES is to be constructed.

   1. Ground Mounted intermediate & large-scale systems shall have or install a visual buffer of natural vegetation, plantings, earth berms, and/or fencing that will provide an effective visual and lighting screen between the SES and properties zoned for residential use. Existing buffers along an SES perimeter shall be preserved when reasonably practicable.

(g) Protection of Farmland and Revegetation of Disturbed Areas

1. Compaction of soil associated with the location of roads and installation staging areas for Intermediate and Large-Scale Ground Mounted SES on land zoned for agricultural use shall be minimized to the extent possible. Compaction of soil associated with the location of roads and installation staging areas for all Ground Mounted SES on land zoned for agricultural use that are classified either as prime farmland or farmland of statewide importance shall be avoided to the extent possible, and the soils shall be de-compacted as part of the decommissioning process.

2. Upon completion of construction and installation of the Ground Mounted SES, all temporary roads constructed by the applicant shall be removed, and all disturbed areas shall be graded and reseeded with vegetation in order to establish an effective ground cover and to minimize erosion and sedimentation.

(h) Signage. A Ground Mounted SES may include such signage as is required by law to provide safety information, and other signage as may be allowed under this Ordinance.

(i) Decommissioning. Other than as specifically approved by the Board of Adjustment or other authority having jurisdiction upon application and notice, decommissioning shall begin no later than twelve (12) months after a Ground Mounted SES has ceased to generate
electricity or thermal energy:

1. If the Ground Mounted SES was a permitted use without a conditional use permit, all structures and facilities associated with the SES shall be removed within six (6) months of the beginning of decommissioning. All materials shall be recycled or otherwise reused to the extent reasonably practicable and the disturbed areas shall be reclaimed, revegetated, and restored consistent with the zoning classification of the property.

2. If the Ground Mounted SES was allowed under a conditional use permit, the SES shall be decommissioned according to the decommissioning plan approved in the Conditional Use Permit.

(j) A conceptual site plan including property lines, zoning classification of the property and all adjacent properties, existing buildings and proposed structures, the proposed location of the solar equipment, transmission lines, any associated structures and facilities, and substations. The conceptual site plan shall also identify existing and proposed temporary or permanent roads, drives, and parking, fencing or other methods to ensure public safety, and a visual buffer plan demonstrating how proposed visual buffers will effectively screen the proposed SES from adjacent properties zoned for residential use.

A conceptual site plan including property lines, zoning classification of the property and all adjacent properties, existing buildings and proposed structures, the proposed location of the solar equipment, transmission lines, any associated structures and facilities, and substations. The conceptual site plan shall also identify existing and proposed temporary or permanent roads, drives, and parking, fencing or other methods to ensure public safety, and a visual buffer plan demonstrating how proposed visual buffers will effectively screen the proposed SES from adjacent properties zoned for residential use.

A topographic map that depicts vegetative cover, watersheds, floodplains, and other geographic information about the property and surrounding area.

5. Conditional Use Permit Application Requirements

(a) Applications for an SES requiring a conditional use permit shall include the following information:

1. Name, address, telephone number, and email address (if available) of the applicant, the project owner, and the project operator.

2. The address of the property on which the SES will be located and the property
owner’s name, address, telephone number, and email address (if available).

3. Documentation, such as a deed, lease, or other agreement with the landowner, demonstrating the applicant’s right to use and control the property.

4. A topographic map that depicts vegetative cover, watersheds, floodplains, and other geographic information about the property and surrounding area.

5. A conceptual description of the project, including the maximum number of modules, mounting type (fixed-tilt or tracking), system height, system capacity, total land area covered by the system, and information about all associated structures or facilities such as transformers, substations, feeder lines, and battery storage.

6. A conceptual site plan including property lines, zoning classification of the property and all adjacent properties, existing buildings and proposed structures, the proposed location of the solar equipment, transmission lines, any associated structures and facilities, and substations. The conceptual site plan shall also identify existing and proposed temporary or permanent roads, drives, and parking, fencing or other methods to ensure public safety, and a visual buffer plan demonstrating how proposed visual buffers will effectively screen the proposed SES from adjacent properties zoned for residential use.

7. A map from the Natural Resources Conservation Service identifying prime farmland and farmland of statewide importance (if in a district zoned as agricultural), documentation from the U.S. Fish and Wildlife Service regarding the presence any identified critical habitat for rare or endangered federal or state species. The application shall also contain a Federal Emergency Management Agency map delineating floodplains, shall include evidence of any water quality or stormwater permit needed for the project, and shall contain a letter from the State Historic Preservation Office regarding known archaeological or cultural resources listed or eligible for listing on the National Register.

8. Information demonstrating that approval of the SES will not result in any disproportionate individual or cumulative environmental burden on low-income communities or communities of color.

9. A decommissioning plan prepared by a licensed professional engineer, and updated every seven (7) years, containing the following:

   a. The anticipated life of the project and defined conditions upon which decommissioning will be initiated;
   b. The estimated decommissioning cost, including removal of the SES and related foundations, pads, underground collector lines and roads, and the salvage value of any equipment in current dollars and the calculations
supporting the decommissioning estimate. The estimated salvage value of
the material using current, publicly available material indices and/or firm
quotes from a decommissioning or recycling company experienced in the
decommissioning of SES, shall be provided. The Board of Adjustment or
other authority having jurisdiction shall consider the salvage value
identified in computing the amount, if any, of financial assurance required
under subsection e.
c. The manner in which the project will be decommissioned, including
provision and a timetable for the removal of all structures and foundations,
and for the revegetation and restoration of the property to its original
condition or a condition compatible with the zoning of the parcel(s);
d. The party responsible for decommissioning;
e. A performance bond, irrevocable letter of credit, or other financial assurance
payable to Jessamine County Fiscal Court, sufficient to cover the net costs identified in
subsection 9b and to assure that decommissioning of the site can be achieved by a third
party in the event that a permittee defaults in that obligation, which financial assurance
shall be provided prior to commencement of construction;
f. A copy of any lease containing specific agreements regarding
decommissioning with the landowner;

10. Proof of adequate casualty and liability insurance covering installation and
operation of the SES;
11. A description of the measures that will be taken to minimize erosion and
sedimentation, and to promptly stabilize and revegetate disturbed areas with
native vegetation.
12. Where the applicant for a Conditional Use Permit is also seeking a
construction certification pursuant to KRS 278.700 – 278.716, the applicant may
submit a copy of a complete state siting board application and site assessment
report meeting the requirements of KRS 278.706 and 278.7008 in lieu of the
above requirements of Section 5(a)1-7.

(b) A conditional use permit issued by a Board of Adjustment or other authority having
jurisdiction shall include, at a minimum, all applicable requirements of Sections 4 and 5 of this
Ordinance, and any additional conditions deemed by the Board necessary or appropriate pursuant
to KRS 100.237 to allow the proper integration of the proposed SES into the zone and location in
which it is proposed.

6. Public Notice and Public Comment
Public notice of an application for a Conditional Use Permit for a Ground-Mounted SES shall
conform to the public notice requirements generally applicable to conditional use permit
applications. The public notice and hearing requirements of this Chapter shall be in addition to and independent of any local hearing conducted pursuant to KRS 278.712.