Nutrient Committee Report

Consideration of a rational path forward

September 11, 2018

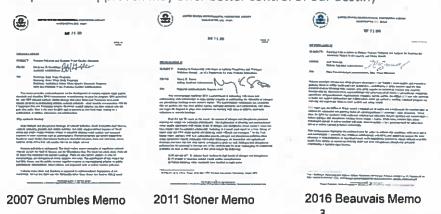
Outline

- A call for action
- Example state models
- · lowa nutrient model review
- Discussion

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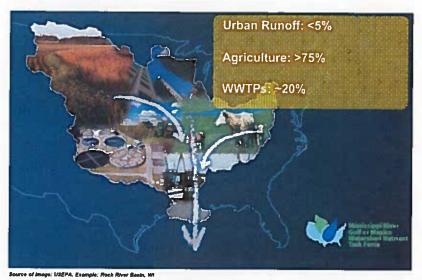
Nutrient Regulation is Part of our Future

- · USEPA will continue to push KDOW
- A proactive approach may offer better control of our destiny



Gulf of Mexico Hypoxic Zone SEPA Office of Water Mississippi River Basin Pask force formed Mississippi River basin State specific Nutrient Reduction Strategies are being developed

Where do Nutrients Come From?



Peer States Take Action - Indiana

- Indiana
 - Non Rule Policy in 2014
 - Phosphorus Limit of 1 mg/L
 - Every plant above 1 mgd
 - Silent on Nitrogen

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SUBJECT: SUBJECT: State Total Properties. Treatment Standard for 1 MGD of Creater Senting.	AUTHORIZED: Treese W. Eastery, BUPERSEDES:	BELINICS COPPLECTS: Cilicar of Water Charley, Permits	-6
	December 12, 2014	Branch Residences (1888) EC:	

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Peer States Take Action - Ohio

- Great Lakes
 - Phosphorus Limit of 1 mg/L
 - Silent on Nitrogen
- Ohio River
 - Every plant above 1 mgd must Develop study to achieve Phosphorus Limit of 1 mg/L (2018 initiative)
 - Silent on Nitrogen



7

Peer States Take Action - Wisconsin

- 1972 Great lakes basin 1 mg/l Phosphorus limits
- 1993 Statewide 1 mg/L Phosphorus Limits
- 2010 New Rule, in-stream water quality standards

	Water Body Phosphorus
Waterbody Type	Criterion, mg/L
Rivers (non-wadeable)	0.10
Streams	0.075
Reservoirs	0.03-0.04
Inland Lakes	0.015-0.04
Great Lakes	0.005-0.007

8

Peer States Take Action - Iowa

- 2006 Developed strategy
- 2011 EPA endorsed reduction strategy
 - Focus on 104 major Municipal and 50 industrial dischargers
 - Achieve BNR equivalent
 - 66% total nitrogen removal
 - · 75% total phosphorus removal
- 2018 5 year Review
 - Great participation from regulated communities
 - 89% required to prepare feasibility studies
 - 55% have completed feasibility studies
 - Results 13 municipal plants removed ~4M lb N/year
 6 municipal plants –removed ~0.7M lb P/rear
 - USEPA seems happy

9



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LEADING IOWANS IN CARING FOR OUR NATURAL RESOURCES

Presentation Goals

- Why we did what we did
- Permitting approach and why
- Progress to date permitting, monitoring, nutrient reduction, next
- Questions-Discussion

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When water quality was worse:

There were times when the flow [in the Missouri River] along the west shore was literally red with blood. Great mats of congealed grease floated downstream for miles and entrails collected in scummy islands.

Packing house waste being discharged to the Floyd River in Sioux City, August 1952.

Sewage Pre-Treatment Plant

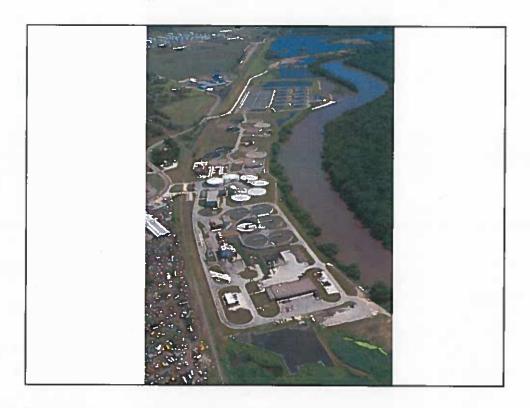
In Omaha Ends Bloody River

By a Mailf Writer

OMARIA, NESS. — One of the sweeth. State pallotton situations in the cities mation has been all the cities mation has been all to cit in in a s of here with completion of a see mag pro-treat the flow of packinghouse water. The middle of the huge Chandra and the criter and the cities in the late of the cities and the cities. The cities water and the pro-treatment plant for the huge Chandra and the criter will in far clean, the middle of the cities water and the criter will in far clean, the middle of the cities water and the criter will be said. But the criter will be said, but the criter will be said, but the criter will be said. But the criter will be said, but the criter will be said. But the criter will be said, but the criter will be said. But the criter will be said. But the criter will be said, but the criter will be said. But the criter will be sai

dumped all its wastes

causer, without pre-tracters untreated into the instructive wastes. So half plant has been life for every waiting for the per teach waiting for the



Why this strategy?

- 2006
- Excessive nutrients can cause water quality problems
 - In state , downstream
- Numeric nutrient criteria development presents challenging problems
 - · Difficult to pin down cause & effect relationship
 - Difficult to comply with permit limits and costly to try
 - · Possibly every water body impaired
- A different approach needed (IAWEA, ABI, & ILOC)

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PS and NPS Common Threads

- Acknowledgement of the problem
- Recognition that traditional approaches are not workable (e.g. cost, technically)
- Willingness to want to do something now to make progress
- Needs to be practical in its implementation

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Iowa Strategy General Approach

- 1) Achieve nutrient load reductions through performance-based actions, while
- 2) Continuing to assess and evaluate the nutrient water quality standards

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PS/NPS Collaboration

- PS account for 8% of the TN and 20% of the TP annually
- NPS account for 92% of the TN and 80% of the TP annually
- Both NPS and PS play important roles on an annual and seasonal basis for lowa water quality

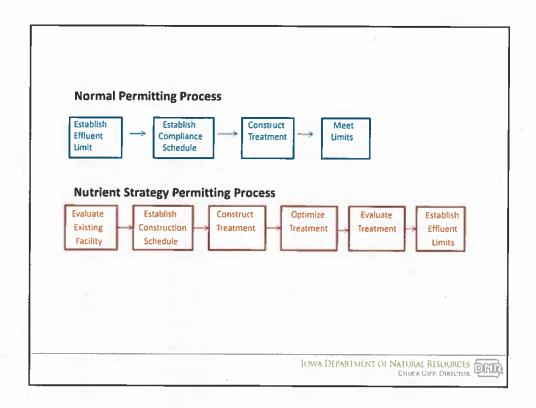
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Point Source Strategy

- Working closely with CWA regulated community
- Use existing rules (Chapter 567 IAC Chapter 62) 62.8(5) Effluent limitations for pollutants not covered by effluent or pretreatment standards. An effluent limitation on a pollutant not otherwise regulated under 62.3(455B) to 62.6(455B) (e.g., polybrominated biphenyls, PBBs) may be imposed on a case-by-case basis. Such limitation shall be based on effect of the pollutant in water and the feasibility and reasonableness of treating such pollutant.
- Use performance-based limits in lieu of nutrient criteria

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Implementation Flexibilities

- Regulatory certainty 10 year assurance
- Affordability considerations
- Ability to fine tune limits
- Annual average mass permit limits

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Who?

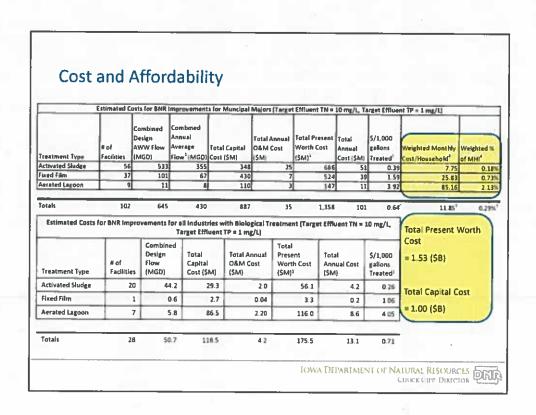
Focus on:

- ~100 major municipal wastewater treatment plants
- ~50 industries with biological treatment for process waste
- Total of ~150

Goal:

- To achieve BNR equivalent nutrient removal at each plant
 - TN removal ~66%
 - TP removal ~75%

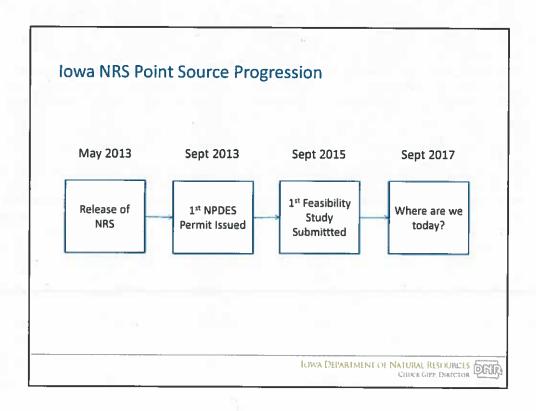
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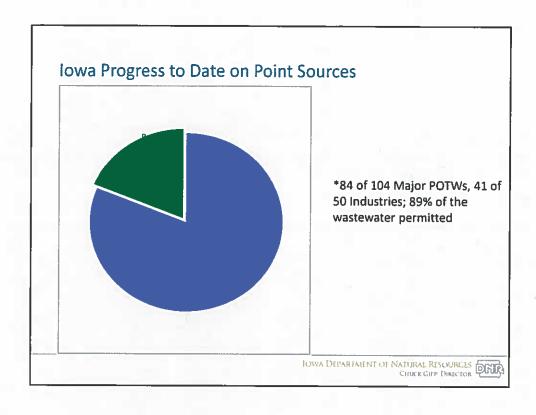


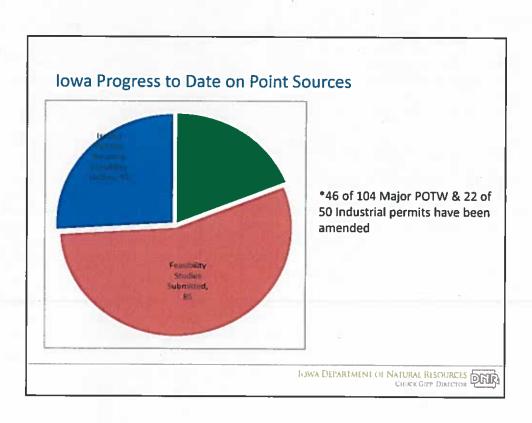
Gulf Restoration Network v. EPA

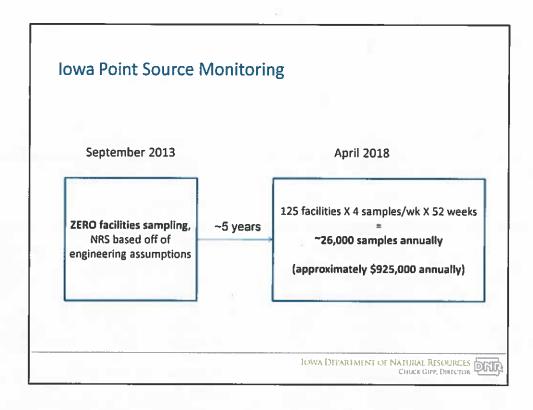
- Recent decision in December 2016
- Upheld EPA denial petition for rulemaking to establish numeric nutrient criteria for states within the Mississippi basin
- Court found that "the most effective and sustainable way to address
 widespread and pervasive nutrient pollution in the Mississippi-Atchafalaya
 River Basin and elsewhere would be to build on its earlier efforts and to
 continue to work cooperatively with states and tribes to strengthen
 nutrient management programs" is a valid legal basis to decline to make a
 necessity determination
- Court also noted that the use of nutrient reduction frameworks may only buy EPA so much time if they can't prove they're working

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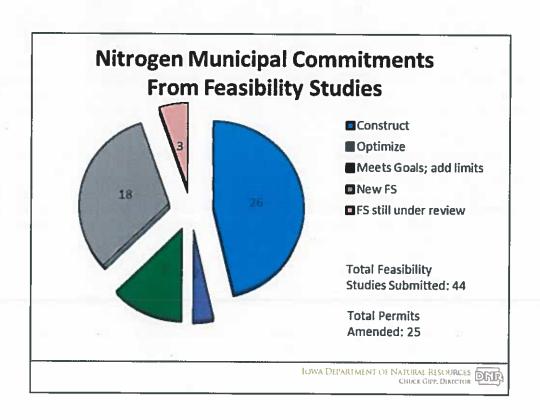


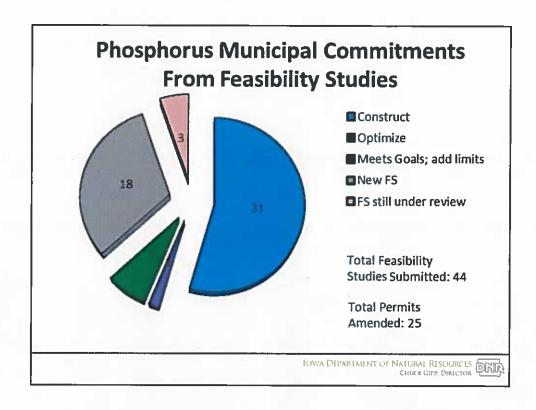




	Estimate (Target)	POTW	Industry
Total Nitrogen (average)			
number of facilities	N/Sic	63	9
raw waste (mg/L)	25	29.7 (range 11.9 -83.6)	79.6 (range 16.5 - 314.6)
final effluent (mg/L)	10	16.6 (range 2.1 – 58.3)	21.7 (range 4.5 – 79.9)
% removal	66%	41.8% (range -10.0% - 91.9%)	69.0% (range 20.9% - 89.3%)
Total Phosphorus (average)			
		63	14
raw waste (mg/L)	4	5.1 (range 1.9 – 31.8)	20.6 (range 2.5 – 51.5)
final effluent (mg/L)	1	3.1 (range 0.7 – 24.9)	12.8 (range 0.8 – 73.0)
% removal	75%	40.5% (range -14.7% - 82.8%)	48.8% (range -41.9% - 84.8%)
Annual Load Reduction (2015-	2016)		
Total nitrogen (tons)	W 200	5,069	517
Total phosphorus (tons)	0.86	937	273

			Total Nitrogen	STORE .	То	tal Phosphori	25
Treatment Type	No.	Raw (mg/L)	Final (mg/L)	%R	Raw (mg/l)	Final (mg/L)	96R
POTW	63			None		- thillearing.	
Aerated Lagoon	3	22.5	10.6	53.8%	3.9	2.2	44.3%
Activated Sludge	cal 6	33.6	20.0	39.1%	6.0	3.4	45.0%
Rotating Biological Contactor		6	21.3	12.3	40.3%	3.2	2.3
Sequencing Batch Reactor	9	28.4	9.5	69.0%	5.2	2.4	55.3%
Trickling Filter	20	29.2	17.6	31.6%	4.9	3.4	30.8%
Industry	9						
Aerated Lagoon	2	167.9	42.2	76.7%	19.8	3.9	78.2%
Activated Sludge	6	52.4	17.2	63.1%	18.9	9	55.6%
Rotating Biological Contactor	0						
Sequencing Batch Reactor	1		7.2	89.3%	51.5	73.0	-41.9%
Trickling Filter	0						





2017 rep	oorting year (5/1/2016-4/30/2017)
pe	rcent removal (concentration)	
	Facility	%
Municipal		
	ATLANTIC CITY OF STP	78.1
	CLEAR LAKE SANITARY DISTRICT	72.2
	ELDRIDGE, CITY OF SOUTH SLOPE	68.3
Nitrogen	ESTHERVILLE CITY OF STP	72.0
	IOWA CITY, CITY OF (SOUTH) STP	73.5
	MOUNT PLEASANT CITY OF STP (MAIN)	85.8
	OELWEIN CITY OF STP	91.9
	SIOUX CITY CITY OF STP	75.2
	WASHINGTON CITY OF STP	73.9
	WEST BURLINGTON CITY OF STP	72.6
	WEST LIBERTY CITY OF STP	79.3
	CORALVILLE CITY OF STP	80.9
31	IOWA CITY, CITY OF (SOUTH) STP	82.8
Phosphorus	MOUNT VERNON CITY OF STP	80.9
	SIOUX CITY CITY OF STP	75.2
	WEST LIBERTY CITY OF STP	79.3

2017 reporting year (5/1/2016-4/30/2017) percent removal (concentration)

	Facility	%
dustrial		
	ARCHER DANIELS MIDLAND CORN	66.1
	ASSOCIATED MILK PRODUCERS	78.8
	GRAIN PROCESSING CORP.	88.5
Nitrogen	MANILDRA MILLING CORPORATION	73.3
	OSI INDUSTRIES (OAKLAND FOODS)	89.3
	REMBRANDT ENTERPRISES, INC.	74.6
	SWISS VALLEY FARMS	66.0
	DAIRICONCEPTS	84.8
Phosphorus	MANILDRA MILLING CORPORATION	80.4
	REMBRANDT ENTERPRISES, INC.	83.6

					Municip	al Nitrogen	Data Thro	ugh April	2017				
N/HY		-	DECEMBER 1	Nitrogen I	Law Waste D	ota -	Service A	Mitrogen I	Final Effluent D	ate		Itrogen	Patricia Patri
			conc (mg/l)			conc (mg/l)		(the/day)			removel		
	Treat Type	Avg mg/l	Avg lbs/d	Sum of rew lbs/d deta	Est. Avg raw lbs in 1 year	Avg mg/l	Avg Ibs/d	Sum of final lbs/d deta	Est. Avg the discharged in 1 year	Avg conc mg/l	Avg mass lbs/d	Average the si N removed in 1 year (avg raw-avg final) 67,415 136,953 54,612 70,072 2.172.766 24,324 854,104 64,483 94,313 46,606 24,528	
1	DELWEIN	ACT SLUDGE	27 3	208.0	25,792	75,920	27	23.3	2,890	8,506	90.1%	88.0%	67,415
2	WEST LIBERTY	ACT SLUDGE	37.4	461.2	87,624	168,331	6.7	86.0	16,334	31,376	81.9%	81.4%	136,953
3	ATLANTIC	SBR	21.9	195.1	34,729	71,214	4.5	45.5	8,096	16,602	79.6%	76.7%	54,612
4	MOUNT PLEASANT (MAIN)	SBR	25.9	256.9	42,652	93,783	6.0	65.0	10,784	23,712	76.9%	74.7%	70,072
5	SIGUX CITY	ACT SLUDGE	77.3	7,779	1,695,901	2,839,467	17.9	1,827	398,194	666,701	76.8%	76.5%	2,172,766
6	GRUNDY CENTER	58R	20.9	91.4	14,631	33,376	5.2	24.8	3,968	9,052	74.9%	72.9%	24,324
	OWA CITY SOUTH	ACT SLUDGE	40.7	3,174	806,131	1,158,416	10.6	833.7	211,768	304,312	74.0%	73.7%	854,104
8	WASHINGTON	SBR	20.8	244.3	14,899	89,152	5.4	67.6	4,123	24,688	73.8%	72.3%	64,483
9	CLEAR LAKE SD	SBR	19.1	374.2	17,215	136,594	5.3	115.8	5,329	42,281	72.2%	69.0%	94,313
	WEST BURLINGTON	ACT SLUDGE	28.8	180.2	21.264	65,774	8.5	52.5	6,179	19,169	70.3%	70.9%	46,606
	ELDRIDGE SOUTH SLOPE	SBR	23.3	100.5	16,983	36,680	7.2	33.3	5,626	12,151	69.3%	66.9%	24,528
12	ESTHERVILLE	TRICK FILTER	87.8	951.5	93,248	347,300	27.8	306.5	30,042	111,889	68.3%	67.8%	235,411
13	NEW HAMPTON	TRICK FILTER	56.3	541.0	38,413	197,474	18.2	197.0	13,989	71,916	67.7%	63.6%	125,558

9		Phos	phorus	Raw Was	te Data	Phosp	phorus F	Final Effluent Data		The same and the same and		Average
		conc (mg/l)		mass (lbs/day)		conc (mg/l)	7- removal					
Treat Type	and the second	Avg mg/l	Avg Sum of raw lbs/d lbs/d lbs/d lot 1 year	Avg mg/l	Avg lbs/d	Sum of final lbs/d data	Est. Avg lbs discharg ed in 1 year	Avg conc mg/l	Avg mass lbs/d	Est. lbs removed in 1 year (avg raw avg final)		
ACT SLUDG		4.1	62.4	250	22,767	0.3	3.8	99	1,390	92.0%	93.9%	21,377
ACT SLUDG		5.0	60.6	8,417	22,102	1.0	11.8	1,641	4,309	80.8%	80.5%	17,793
E SBR	SBR	5.5	129.4	12,945	47,249	1.1	24.1	2,406	8,783	80.1%	B1.4%	38,466
ACT SLUDG		5.8	453.6	112,937	165,550	1.2	99.6	24,795	36,346	79.2%	78.0%	129,204
ACT SLUDG		7.0	23.9	2,531	8,714	1.5	5.2	549	1,890	79.1%	78.3%	6,824
ACT SLUDG		18.4	1865 6	203,346	680,930	4.3	470.5	51,284	171,731	76.4%	74.8%	509,199

Examples of point source progress

- Cedar Rapids
- Des Moines WRA
- Sioux City
- Tyson Fresh Meats Perry and Storm Lake
- Clinton
- 2018 Construction Season
 - Grinnell, Eagle Grove, West Burlington, DairiConcepts

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Looking forward...

- · Issue permits to the remaining facilities listed in the NRS
- Improve our understanding of what's happening out there and work to address problem areas
- Continue to analyze raw waste and final effluent data for nutrients as data from more facilities becomes available
- Incorporate baseline efforts, recalculate load reduction based on actual data
- Year 5 Refresh make necessary adjustments and incorporate innovations (e.g., nutrient reduction exchange, optimization)

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Questions?



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Peter T. Goodmann, Director
Division of Water
2018



To Protect and Enhance Kentucky's Engironment



Nutrient Pollution Problem

- Excessive phosphorus and nitrogen impairs water quality in Kentucky and in downstream waters.
 - Causes harmful algal blooms (HABs) which impact drinking water facilities, reduces access or closes swimming beaches, and affects local economy.
 - Negatively affects water's uses, aquatic life, tourism, and property values.
- High nitrogen content in recreational waters may be harmful to infants.



Division of Water



Issues

- Phosphorus and Nitrogen loading in surface waters are contributed by:
 - Point sources from direct dischargers; and
 - Nonpoint sources through stormwater run-off.
- Currently no numeric water quality-based criteria for point source discharges developed by EPA or KY
 - Technology Based Effluent Limitation for all POTWs could be impractical and costly to achieve.
 - Water Quality Based Effluent Limitation could take years to develop.
- Limiting factors are:
 - Kentucky's complex geology and ecoregions; and
 - Unknown relative contributions from PS and NPS sources.

Other States									
	ОН	IN	IL	MN	WI	MS			
Phosphorus Limit for Major POTWs	1 mg/L	1 mg/L	1 mg/L	1 mg/L	1 mg/L	Exploring opportunities			
Mechanism	Regulation	Non-Rule Policy	Antidegradation Criteria	Eutrophication Standards	TBEL and QBEL				
Other information	Allows trading		Ongoing feasibility studies	Small POTWs have P management plan					

- Iowa requires municipal majors, and industrial majors and minors to:
 - Monitor total N and total P from raw waste influent and final effluent for a two-year period;
 - Establish a baseline of the amounts discharged and the degree of reduction with existing treatment system; and
 - Conduct feasibility study to evaluate potential operational changes and technology upgrades, and propose a practical implementation plan to reduce nutrients.

Strategy Moving Forward

- Identify partners
 - Regulated community, municipal dischargers, industry, enviros?
 - EPA, NRCS, Public Health, and other agencies
 - NGO, KIA, etc.
 - Consultants
- Work with permittees to gather data and develop practical implementation plan.
- Focus on reducing total mass loading per facility to develop permit limitations.



Division of Water



Reduction for Point Source Discharges

- Work with study group may include POTWs and industries.
- Collect influent and effluent data, and other information regarding type of technology used.
- Determine statistical performance data of technologies being used and other influencing factors.
 - Secondary treatment types
 - O&M practices
- Evaluate options and cost to upgrade.
- Use information to establish performance-based discharge limits for each facility.



Division of Water

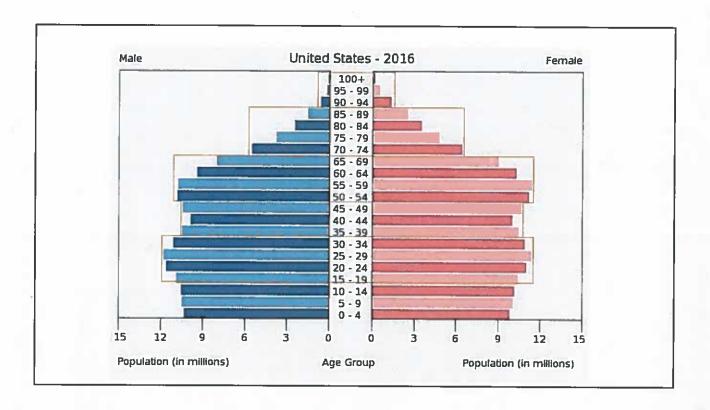


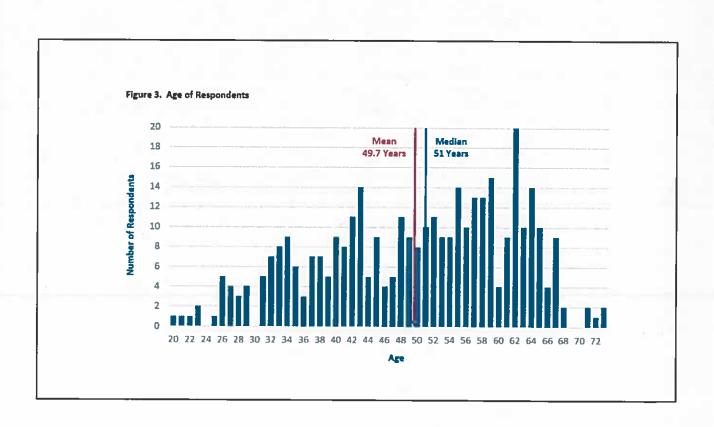


Operator Shortages and Facility Staffing

Operator Shortages- Need for Workforce Planning





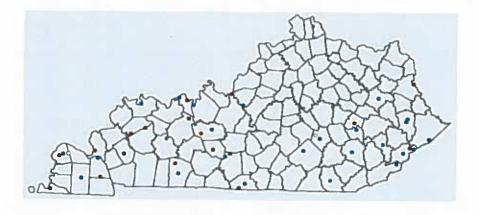


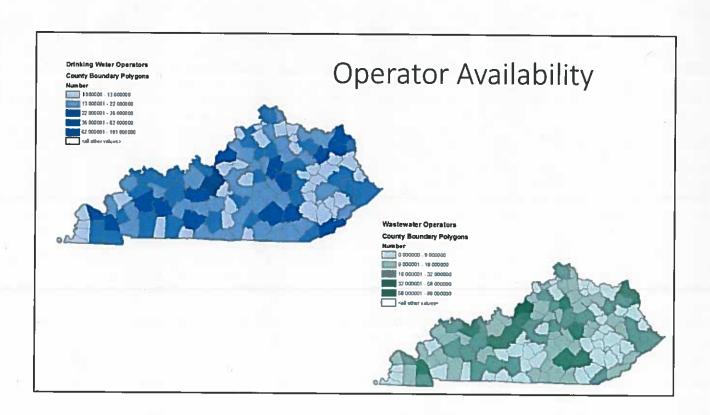
Kentucky Statistics

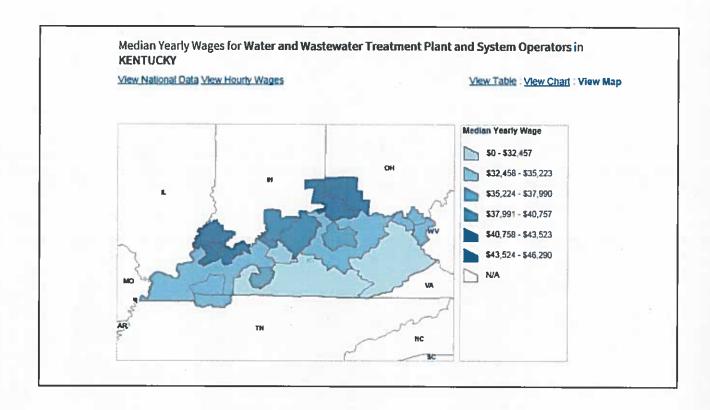


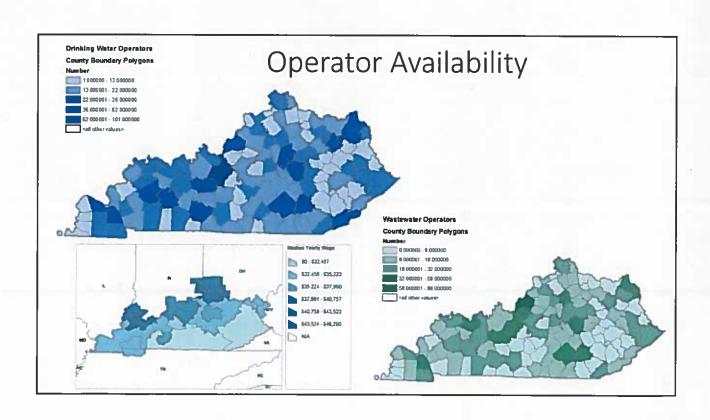
Facilities DOW KPDES Permitted Facilities SIC_Desc Correctoral Institutions Mobile Homes Nurrang and Personal Care Facilities, NEC Schools and Educational Services, NEC Severage Systems Water Supply Gal other values>

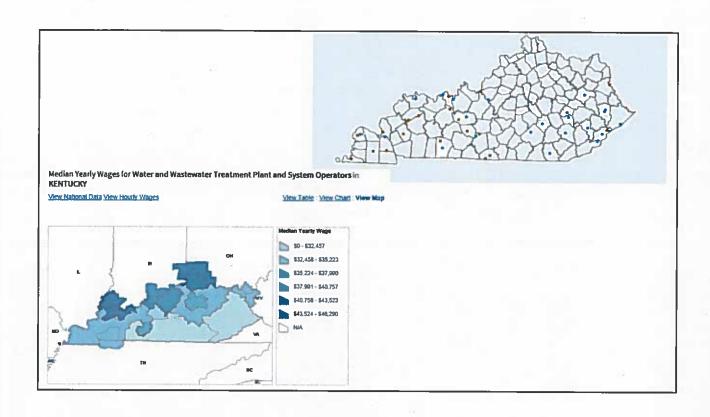
Facilities without enough operators

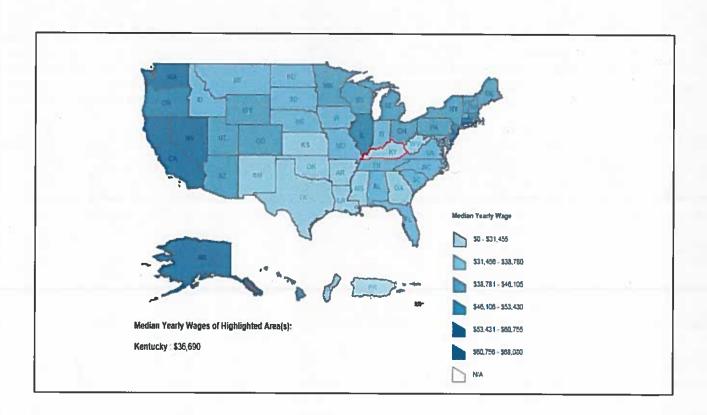








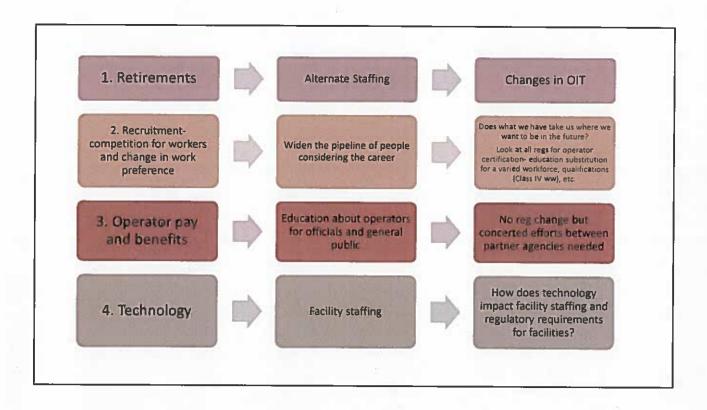




KY DEP

- Multiple challenges for the industry and those connected with it.
- Thoughtfully review and consider changes to policies and regulations with those challenges in mind
- We have had discussions with the Boards of Certification, Operator Recruiting and Development Subcommittee, Alternate Staffing Plan Workgroup for initial feedback.
- End goals: attract new talent, maintain reciprocity and most importantly protect human health and the environment

Challenges Changes in OIT Allow responsible charge for OIT II-IV. 1. Baby Boomer Retirement Alternate Staffing No retest 2. Recruitment: competition from Operator **OP Cert Regulations** other industries for operators and Recruitment and Review of all regulations if we those with applicable skills. Developmentare addressing OIT widen the What works, what doesn't 3. Recruitment: Distaste for shift **Education substitutions** pipeline work and differing work Qualifications- Class IV WW expectations in younger operators generation. **Education for city** No regulatory change, but work 4. Pay and benefits (retirements) with partners to educate about officials and aren't adequate to retain and promote the profession. public about operators. operators How does this impact staffing **Facility Staffing** requirements? 5. Technology is changing the industry.





Alternate Staffing Plans

Alternate Staffing Plans

- Should not be a permanent staffing plan, but a path forward
- Reviewed at 6 month intervals
- · Must provide an overview of issues surrounding staff shortage
- Provide an outline of how staffing will be handled
- Determine a timeline and route for certification of operators
- Accomplished through Agreed Orders with stipulated penalties









Changes under consideration

- Operator-In-Training
- Educational Substitutions
- Wastewater Class IV Qualifications

Operator-In-Training

Change

- Class II-IV OIT can be in responsible charge of a facility.
- Remove the language that would require an operator to retest for renewal.

Benefit

- Allows OIT designation to be used for a tool for operator advancement and facility accountability in alternate staffing plans
- Provides some flexibility to the facility as operators progress through training
- Removes overlap and undue testing burden

In an emergency situation.....

- 223.210 allows for the issuance of an emergency certification
 - · Specific criteria would have to be set

Educational Substitutions

Change

- Open the substitution to more degree programs.
- This could substitute for up to a quarter of the experience requirement
- Currently only environmental engineering, environmental technology and biological, physical and chemical sciences acceptedhalf of required experience
- This change would have to be ok'd by EPA

Benefit

- Would open the field to a broader range of candidates
- Acknowledges an enhanced skill set gained through advanced learning but also that they lack much of the theoretical knowledge gained through the approved degrees in place
- Can be part of an effort to bridge those in other careers into the industry

Class IV Wastewater Treatment

Change

- Possibly lower the number of years of experience required for a Class IV Wastewater operator.
 - Currently 5 years with a degree.
 Nine years for those without.
 - Time requirements should provide adequate experience, but allow for reasonable certification timelines- 3 years instead of 5?

Benefit

 Would allow a more reasonable certification timeline.

Other considerations

- Staff will review all aspects of the certification regulations
- Will look for inconsistencies in language and language that creates confusion for those seeking certification
- The fee structure that supports education and testing will also be reviewed
- Continued efforts will made to get feedback on issues

Questions and Comments

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