FACT SHEET
Development in a Floodplain General Permit
Permit No.: KY FPGP
Agency Interest No.: AI# 35050

Date: July 1, 2020

Public Notice Information
Public Notice Start Date: 4/27/2020
Comment Due Date: 5/27/2020

General information concerning the public notice process may be obtained on the Division of Water’s Public Notice Webpage at the following internet address:

Public Notice Comments
Comments must be received by the Division of Water no later than 4:30 PM on the closing date of the comment period. Comments may be submitted by e-mail at: DOWPublicNotice@ky.gov or written comments may be submitted to the Division of Water, Water Resources Branch, at 300 Sower Blvd, Frankfort, Kentucky 40601.

Reference Documents
A copy of this proposed fact sheet and proposed General Permit may be obtained from the Division of Water’s Public Notice Webpage, under the “Search Public Notices” tab, and Floodplain General Permit tab, at the following internet address:

Open Records
Copies of publicly-available documents may be obtained from the Department for Environmental Protection Central Office, Open Records Coordinator, at (502) 782-6849 or by e-mail at: EEC.KORA@ky.gov.
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SECTION 1

FACILITY SYNOPSIS
1. FACILITY SYNOPSIS

1.1. Introduction

Kentucky Revised Statues, KRS 151.250, state that a person shall not construct across, along, or adjacent to a stream or in the floodway of a stream, unless a permit from the Division of Water (“Division”) is issued as established in Kentucky Administrative Regulations, 401 KAR 4:060, Section 2.

As established in KRS 151.250 and 401 KAR 4:050, the Division may allow development along or adjacent to streams without requiring a permit if the actions or proposed actions are of such nature or location as the development will not change the Base Flood Elevation, and is of such nature or action as to have minimal potential for damage or flooding impacts beyond the local area of the action.

Proposed development with the potential to change the Base Flood Elevation shall require an application for an Individual Floodplain Development Permit to Construct Along or Across a Stream as established in 401 KAR 4:060.

The Division is issuing this Floodplain Development General Permit (“General Permit”) for activities and structures that do not impact or result in an increase in the Base Flood Elevation during occurrences of base flood discharge. This is consistent with the Code of Federal Regulations (CFR) 44 CFR 60.3, 44 CFR 80.19, and satisfies the requirements of 44 CFR 59.

1.2. Permitting Action

This is the first issuance of a Floodplain Development General Permit for persons who are developing and using land along or adjacent to a stream, and that meet the eligibility requirements outlined in this General Permit, and do not change the Base Flood Elevation.

1.3. Location

This General Permit covers development activities within the 120 counties of the Commonwealth of Kentucky.

1.4. Permit Coverage

All eligible development shall comply with the terms and conditions of the General Permit within 90 days of its effective date through the completion of development. General Permit requirements for new development after the effective date of this General Permit shall be met from the time an eligible activity begins through the completion of development. Coverage under this General Permit is consistent with KRS 151.250, 401 KAR 4:060, 44 CFR 80.19, and 44 CFR 60 regarding development along a stream only, and does not constitute certification of any other aspect of proposed development, construction, or stream obstruction.

1.5. Definitions

The following selected definitions established in KRS 151.100, 401 KAR 4:060, 405 KAR 5:002, and 44 CFR 59.1, are provided for clarification.

**Base Flood:** The flood having a one (1) percent chance of being equaled or exceeded in any given year, also called the 100-year frequency flood.
**Base Floodplain:** The area along, adjacent to, and including a stream, which is inundated by the base flood on that stream. Also defined as Special Flood Hazard Area (SFHA).

**Base Flood Elevation:** The elevation of the water surface measured above mean sea level, as defined on the applicable FEMA Flood Insurance Rate Map in either the NGVD 1929 or NAVD 1988 vertical datum, reached during the base flood event.

**Cabinet:** The Energy and Environment Cabinet.

**Community:** Any State, area, or political subdivision which has authority to adopt and enforce floodplain management regulations for the areas within its jurisdiction.

**Dam:** Any artificial barrier, including appurtenant works, which does or can impound or divert water, and which either: (a) is or will be twenty-five (25) feet or more in height from the natural bed of the stream or watercourse at the downstream toe of the barrier, as determined by the cabinet; or (b) has or will have an impounding capacity at maximum water storage elevation of fifty (50) acre-feet or more.

**Development:** Any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials.

**Division:** The Kentucky Division of Water.

**Director:** The Director of the Kentucky Division of Water.

**Dredging Operation:** Surface disturbance of dredging river or creek sand and gravel.

**Eligible Community or Participating Community:** A community for which the Federal Insurance Administrator has authorized the sale of flood insurance under the National Flood Insurance Program.

**Flood Frequency:** A statistical expression of the average time period between floods equaling or exceeding a given magnitude.

**Flood or Flooding:** A general and temporary condition of partial or complete inundation of normally dry land areas.

**Floodplain or flood-prone area:** Any land area susceptible to being inundated by water from any source (see definition of “flooding”).

**Man-made Waterway:** A man-made feature, usually long and narrow ditch or swale dug into the earth that conveys water away from a building for property drainage or stormwater management.

**Manufactured Home:** A structure which is transportable in one or more sections, and is built on a permanent chassis and designed for use with or without a permanent foundation when connected to utilities; but does not include recreational vehicles placed on a site for less than 180 consecutive days.

**Mineral Operation:** Non-coal mining activities including: mining of limestone and dolomite; mining of sand and gravel; surface disturbance of dredging of river or creek sand and gravel; mining of clay; mining of tar sand or rock asphalt; mining of fluor spar and other vein minerals. Mineral operations include the surface disturbance of underground mining as well as strip mining. This term includes
mining activities and all activities necessary and incident to the reclamation of the mine or dredging operation as required by this title. This term does not include coal mining or oil shale mining.

**National Flood Insurance Program:** A federal program which makes available flood insurance protection to property owners in flood prone areas.

**Open Style Guardrail:** A roadside barrier, or a longitudinal barrier, used to shield motorists from natural or man-made obstacles located along either side of a traveled way. Open stylings includes tension cables, W-beam, ironwood aesthetic, box beam, or the Midwest Guardrail System. Open style does not include low profile barriers, New Jersey style barriers, moveable barriers, constant slope barriers, cushion walls, or masonry walls. This is consistent with the American Association of State Highway and Transportation Officials (4th Edition, Chapter 5).

**100-year Flood:** A flood of a magnitude having a one (1) percent chance of occurring in any given year; this is the same as “base flood”.

**Permit:** Written approval for any construction across, along, or adjacent to a stream subject to the provisions of KRS 151.250.

**Recreational Vehicle:** A vehicle that is: built on a single chassis; 400 square feet or less when measured at the largest horizontal projection; designed to be self-propelled or permanently towable by a light duty truck; and designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational, camping, travel, or seasonal use.

**Regulatory Floodway:** The stream channel and that portion of adjacent land area that is required to pass flood flows without raising the base flood elevation by more than one (1) foot; the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height.

**Special Flood Hazard Area (SFHA):** The land area covered by the floodwaters of the base flood is the Special Flood Hazard Area (SFHA) on NFIP maps. The SFHA is the area where the National Flood Insurance Program’s (NFIP’s) floodplain management regulations must be enforced and the area where the mandatory purchase of flood insurance applies. The SFHA includes Zones A, AO, AH, A1-30, AE, A99, AR, AR/A1-30, AR/AE, AR/AO, AR/AH, AR/A.

**Stream:** Any river, creek or channel, having well defined banks, in which water flows for substantial periods of the year to drain a given area, or any lake or other body of water in the Commonwealth.

**Structure:** An object constructed or installed which may be an obstruction to flood flows such as buildings, manufactured homes, towers, smokestacks, and overhead transmission lines.

**Vegetative and Riparian Buffer Strips:** Buffer strips are small areas or strips of land in permanent vegetation, designed to intercept pollutants and manage other environmental concerns. Buffers include: riparian buffers, filter strips, grassed waterways, contour grass strips, field borders, alley cropping, and vegetative barriers.

**Water or Waters of the Commonwealth:** Includes any and all rivers, streams, creeks, lakes, ponds, impounding reservoirs, springs, wells, marshes, and all other bodies of surface or underground water, natural or artificial, situated wholly or partly within or bordering upon the Commonwealth or within its jurisdiction.

**Watershed:** All the area from which all drainage passes a given point downstream.
SECTION 2
PERMIT CONDITIONS AND JUSTIFICATIONS
2. **PERMIT CONDITIONS**

The General Permit conditions comply with 401 KAR Chapter 4 of the Kentucky Administrative Regulations, which were promulgated under the requirements of Kentucky Revised Statutes Chapters 13A, 151, and 224.

2.1. **Exclusions**

In accordance with 401 KAR 4:060, development, activities, and structures with the potential to change the Base Flood Elevation shall require an application for an Individual Floodplain Development Permit for Construction Along or Across a Stream. The Exclusions set forth in this General Permit are consistent with KRS 151.250, 401 KAR 4:060, 401 KAR 9:010, and 401 KAR 10:030.

2.2. **Eligibility**

The eligibility requirements are consistent with KRS 151.250, 401 KAR 5:015, 401 KAR 4:050, 401 KAR 4:060, 44 CFR 60, 44 CFR 64, and 44 CFR 80, which establish the authority and criteria to allow activities, uses, and development along or adjacent to a stream that: will not change the Base Flood Elevation; are of such nature or action as to have minimal potential for damage or flooding impacts beyond the local area of the action; and protects waters of the Commonwealth.

Eligibility to remove gravel and other vein minerals from a stream by a landowner for personal use is consistent with KRS 350.245 and KRS 350.300.

2.3. **Permit Requirements**

The General Permit requirements are necessary to comply, and are consistent, with KRS 151.110, which states that the duties of the Cabinet are to protect the use and availability of water; to prohibit the pollution of water resources; and to maintain normal flow of all streams so that quantity and quality of water are available to people of the Commonwealth. Permitting actions are also necessary for compliance with 44 CFRE 59, the National Flood Insurance Act.

2.4. **Other Conditions**

The criteria are consistent with KRS 151.110, KRS 151.182, KRS 151.280, and 401 KAR 5:015 which allow permit conditions that, in the best professional judgment of the Cabinet, are necessary to comply with referenced statutes.
SECTION 3
PERMIT APPLICATION REQUIREMENTS
3. **PERMIT APPLICATION REQUIREMENTS**

An application is not required to receive coverage under this General Permit. This is consistent with KRS 151.250 and 401 KAR 4:050, which establish criteria for development along or adjacent to streams without requiring a permit if the actions or proposed actions are of such nature or location as the development will not change the Base Flood Elevation, and are of such nature or action as to have minimal potential for damage or flooding impacts beyond the local area of the action.